

Kadaltilla

Adelaide Park Lands Authority

Draft Victoria Park / Pakapakanthi Master Plan Consultation Summary

Thursday 28 March 2024
Board Meeting

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Public

Purpose

The purpose of this report is to update Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) on the findings of the draft Victoria Park / Pakapakanthi Master Plan consultation (**Attachment A**) that occurred in late 2023.

The report advises of the changes that are being incorporated into the draft Victoria Park / Pakapakanthi Master Plan (Master Plan), after the assessment of the consultation findings. The amended draft Master Plan is targeting presentation to Kadaltilla in May 2024.

Recommendation

THAT KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Receives the Consultation Summary Report on the Draft Victoria Park Master Plan contained in **Attachment A** to Item 8.2 on the Agenda for the meeting of Kadaltilla / Adelaide Park Lands Authority held on 28 March 2024.
 2. Notes the changes being incorporated into the draft Victoria Park / Pakapakanthi Master Plan (Master Plan), as contained in Item 8.2 on the Agenda for the meeting of Kadaltilla / Adelaide Park Lands Authority held on 28 March 2024.
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Implications

Adelaide Park Lands Management Strategy 2015-2025	Adelaide Park Lands Management Strategy 2015-2025 The Victoria Park Precinct Plan contained in the Adelaide Park Lands Management Strategy 2015-2025 was used as the base concept for the draft Master Plan development.
2023-2028 Strategic Plan	Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan Strategic Plan Alignment – Expert Advice 4.1 Provide advice on plans, projects, and policies for the Adelaide Park Lands
Policy	Delivery of the final stages of Victoria Park is identified as a Big Move – Places and Spaces in the Adelaide Park Lands Management Strategy 2015-2025. Consultation was undertaken in accordance with the City of Adelaide Community Consultation Policy dated 16 July 2019.
Consultation	Targeted stakeholder consultation was undertaken in 2022 to inform the development of the draft Victoria Park Master Plan. Broad community consultation on the draft Master Plan opened on 17 August 2023 and closed on 11 September 2023.
Resource	Broad costings will be undertaken following community and stakeholder consultation on the draft Master Plan and prior to the Council's final decision. These will inform directions for the design and delivery phases.
Risk / Legal / Legislative	Consideration for the <i>Motorsport Act 1984 (SA)</i> and 2023 Declared Area has been included in the draft Master Plan. The Motor Sport Board provided a submission to the consultation process.
Opportunities	The draft Master Plan provides a vision and framework to enhance Victoria Park / Pakapakanthi and guide future investment.
City of Adelaide Budget Allocation	<p>The 2022/2023 Annual Business Plan and Budget provided \$60,000 for the development of the Master Plan. The 2023/24 Annual Business Plan and Budget includes \$50,000 to undertake detailed design and delivery of projects identified within the Master Plan. Work has commenced on interpretation of landscapes in Victoria Park including grassland, wetland and woodlands.</p> <p>The item that is the subject of this report is currently unfunded. Any required funding for this item is subject to, and needs to be considered in the context of, the prioritisation of projects, initiatives and service enhancements for the development of the 2024/25 budget, and within the parameters of the Long Term Financial Plan to ensure long-term financial sustainability.</p>
Life of Project, Service, Initiative or (Expectancy of) Asset	The Master Plan outlook is 5-10 years.
Ongoing Costs (eg maintenance cost)	Dependant on existing asset renewal and the extent of proposed new works.
Other Funding Sources	External funding sources will be pursued to implement the Master Plan for Victoria Park / Pakapakanthi. Funding sources may include the Federal and State Government, Capital City Committee, adjoining Council contributions (where appropriate), recreation and sports grants, club and association co-investment, Brownhill Keswick Creek Stormwater Project, South Australian Motorsport Board, Planning and Development Fund and/or any future Adelaide Park Lands investment funds explored through the Adelaide Park Lands Management Strategy – Towards 2036.

Discussion

Background

1. At its meeting on 11 July 2023, Council endorsed the [draft Victoria Park / Pakapakanthi \(Park 16\) Master Plan](#) being released for the purposes of community consultation:
Council endorses the draft Victoria Park / Pakapakanthi (Park 16) Master Plan as provided in Attachment A to Item 15.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 4 July 2023, for the purposes of Council undertaking community consultation.
2. That report outlined that targeted consultation occurred throughout the initial stages of the project between July and August 2022, to help shape the draft Master Plan and gain valuable feedback on how Victoria Park is being used and managed.
3. A presentation was provided to Kadaltilla at its meeting on 27 April 2023 with an overview of the master planning process and to gain feedback on the draft principles and site context for the draft Master Plan.
4. The draft Master Plan contains vision statements, design principles and initiatives that respond to the desire for increased greening, historical interpretation, multiple existing activities and recreational uses and the various open landscapes across Victoria Park.

Consultation

5. The purpose of the consultation was to test agreement with the vision statements and design principles and seek feedback on priority initiatives for investment.
6. Consultation was undertaken between July and August 2023 utilising a range of engagement methods, including:
 - 6.1. On-site signage
 - 6.2. Information displays at Victoria Park Social Club and Velo café
 - 6.3. City of Adelaide's community engagement platform
 - 6.4. Kadaltilla Annual Community Forum events held on the following dates and locations:
 - 6.4.1. Adelaide Central Markets 12 September 2023
 - 6.4.2. Mary Lee Park 17 September 2023
 - 6.4.3. Victoria Park/Pakapakanthi 8 October 2023
 - 6.4.4. Marshmallow/Pelzer Park Pityarilla 19 October 2023
 - 6.5. Community Biodiversity Fair during the 2023 Nature Festival held at Pakapakanthi Wetlands on 8 October 2023
 - 6.6. Social media posts.
7. In total, 224 submissions were received, comprised of:
 - 7.1. 17 email submissions
 - 7.2. 9 letter submissions
 - 7.3. 198 YourSay responses.
8. Letter responses were received from:
 - 8.1. Norwood Cycling Club
 - 8.2. AusCycling
 - 8.3. The North Adelaide Society
 - 8.4. Adelaide Park Lands Association
 - 8.5. South Australian Cricket Association
 - 8.6. South Australian National Football League (SANFL)

- 8.7. South East City Residents Association (SECRA)
- 8.8. South Australian Motor Sport Board
- 8.9. Individual community member responses.
9. The South Australian Motor Sport Board submission supported the Master Plan vision to balance multiple users' needs whilst providing an aspirational, inspiring and sustainable blueprint for Victoria Park, but sought further consideration in a number of areas summarised under the following headings:
 - 9.1. Major events as important current and future uses of Park 16.
 - 9.2. Balancing natural and built-form elements to maximise multi-use outcomes.
 - 9.3. Minimising infrastructure build times and impacts of events.
 - 9.4. Sealing Park 16 pathways to improve functionality and inclusiveness for event hosting and general use.
 - 9.5. Considering a longer-term horizon for Park 16 Master Planning.
10. Respondents to the consultation indicated broad support for the draft Master Plan vision statements and principles.
11. Predominant themes reflected in the consultation included:
 - 11.1. The need to formalise the path network including type and materiality.
 - 11.2. The need to increase greening and tree canopy.
 - 11.3. Support for the continuation of sports and recreation with a focus on cycling infrastructure.
 - 11.4. Support for the rehabilitation of Botanic Creek.
 - 11.5. Support the addition of a new nature-based play space and park amenities focusing on public toilets.
 - 11.6. The need to balance uses/built form and natural elements/community access to the Park, including during event time.
 - 11.7. Caution on over-designing and overusing the Park.
 - 11.8. Caution about extended hours and uses for the Park with some sentiment that the Park has reached capacity.
 - 11.9. Further communication of dog on-leash requirements in Park 16 and the wetlands, including views that a dog-off leash area should be fenced.
 - 11.10. Limited support by community Your Say respondents for the Adelaide 500 and Motorsport in Victoria Park.
 - 11.11. Re-alignment of the criterion track was not supported.
 - 11.12. Some current users identified conflicts with existing events and other Park users.
12. As part of the consultation, feedback was sought on which initiatives in the draft Master Plan should be prioritised. Based on the consultation feedback, the community's priorities for investment follow:
 - 12.1. Improvements to the path network (and cycling infrastructure), including a perimeter pathway, improvements to the Criterion Track as well as a hierarchy, connectivity and disability access of the path network.
 - 12.2. Increased greening and tree canopy (biodiversity), particularly over existing and new paths, to complement the wetlands and strategic open space areas (understorey planting to support biodiversity values).
 - 12.3. Rehabilitation of Botanic Creek and erosion control in creek beds.
 - 12.4. Short to medium-term investment in interpretation focused on the environment, Kaurna culture and historical values of the Park.
 - 12.5. Short to medium-term investment in a nature-based play space that is sited to reduce possible conflicts with other Park users (away from the Criterion Track).

- 12.6. Short to medium-term investment in public toilets designed in context with the Adelaide Park Lands setting.
- 12.7. A full summary of the feedback is provided in **Attachment A** – Victoria Park / Pakapakanthi Master Plan Consultation Summary Report.

Proposed changes to the Master Plan

13. The following minor changes to the draft Master Plan are proposed following the consultation process:
 - 13.1. The Vision will be amended to include “Contribute to people’s physical and mental health”
 - 13.2. Illustration of pedal pax use of the criterium track
 - 13.3. Illustration of concrete cricket pitches on existing ovals to support year-round community use, as requested by the South Australian Cricket Association.
14. Additional changes to the draft Master Plan are proposed and are outlined below under key themes raised in the consultation process:
 - 14.1. Greening, trees or biodiversity
 - 14.1.1. Inclusion of additional tree canopy target.
 - 14.2. Public Amenities
 - 14.2.1. Consideration of additional lighting in high-activity areas and primary pathways in the north-eastern section of the Park to enhance safety and increase park usage
 - 14.2.2. Inclusion of data collection / smart technology to capture Park usage data to allow for evidence-based planning and park management.
 - 14.2.3. Consideration will be given to include a formal play space in the north-eastern corner of the Park and an informal nature play space along Botanic Creek / Adelaide Park Lands Trail
 - 14.2.4. Proposed pavilion replaced with ‘outdoor rooms’ to provide natural shade/shelter
 - 14.2.5. Consideration of relocating public toilets to service the proposed formal play space.
 - 14.3. Sport and Recreation
 - 14.3.1. Proposed realignment of criterium track to be removed from the draft Master Plan.
 - 14.3.2. Proposed central community oval to be removed from the draft Master Plan.
 - 14.3.3. Consideration given to the provision of green buffers around criterium track to provide natural barriers to reduce Park use conflicts, including implementation in conjunction with criterium track users.
 - 14.4. Events: Motorsport
 - 14.4.1. Context provided regarding the South Australian Government’s five-year contract to host motorsport events until 2026.

Next Steps

15. The changes listed above are being incorporated into the amended draft Victoria Park / Pakapakanthi Master Plan.
 16. An amended Master Plan is targeting presentation to Kadaltilla at its meeting in May 2024 for endorsement.
 17. Pending endorsement by Kadaltilla, the draft Master Plan is targeting presentation to the City Planning, Development and Business Affairs Committee and Council for approval by June/August 2024.
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Data and Supporting Information

Link 1 - [Draft Victoria Park / Pakapakanthi \(Park 16\) Master Plan](#)

Attachments

Attachment A – Victoria Park / Pakapakanthi Master Plan Consultation Summary Report

- END OF REPORT